

Message Text

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ACTION AF-07

INFO OCT-01 EUR-08 ISO-00 IO-04 CIAE-00 DODE-00 PM-03 H-01

INR-05 L-01 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02

SS-15 USIA-06 ARA-06 EA-06 NEA-06 AID-05 SAM-01

COME-00 EB-04 FRB-01 TRSE-00 XMB-02 OPIC-03 CIEP-01

LAB-01 SIL-01 OMB-01 ACDA-05 /104 W

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P 011550Z NOV 74

FM AMEMBASSY LUSAKA

TO SECSTATE WASHDC PRIORITY 889

INFO AMEMBASSY DAR ES SALAAM PRIORITY

AMCONSUL CAPE TOWN

AMEMBASSY KINSHASA

AMEMBASSY LONDON

AMCONSUL LOURENCO MARQUES

AMEMBASSY PRETORIA

USMISSION USUN

C O N F I D E N T I A L LUSAKA 2271

DAR FOR EASUM; CAPE TOWN FOR EMBASSY

EO 11652: GDS

TAGS: PFOR, UN, ZA, SF, BC, MZ, UK

SUBJECT: FONMIN MWAANGA BRIEFS DIPLOMATIC CORPS ON SOUTHERN AFRICA

1. SUMMARY. ZAMBIAN FONMIN MWAANGA SUMMONED LUSAKA
DIPLOMATIC CORPS OF OVER 50 TO UNPRECEDENTED, OFF-RECORD
BRIEFING ON GRZ POLICY ON SOUTHERN AFRICA AND INTERMEDIARY
ROLE IT HAS AND WILL CONTINUE PLAY IN PURSUIT OF PEACEFUL
SOLUTION. MWAANGA GAVE DETAILED ANALYSIS OF SITUATION
IN EACH OF CRITICAL AREAS; WAS HIGHLY CRITICAL OF THREE-
POWER VETO ON SOUTH AFRICAN EXPULSION ISSUE IN UN AND
CONCLUDED WITH NOTICE THAT ZAMBIA HAD BEEN PATIENT WITH
SOUTH AFRICA, WAS NOW ON OFFENSIVE AND WOULD TAKE
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INCREASINGLY TOUGH ATTITUDE AGAINST ANY COUNTRY STANDING

IN WAY OF SOLUTION OF SOUTH
AFRICAN PROBLEM. END SUMMARY

2. MUCH OF WHAT MWAANGA HAD TO SAY HAS ALREADY BEEN COVERED IN HIS SPEECHES AT UNGA, BRITISH COMMONWEALTH SOCIETY, AND IN PRESIDENT KAUNDA'S UNZA SPEECH, AND IN MY PRIVATE CONVERSATIONS WITH HIM, ALL OF WHICH HAVE BEEN REPORTED. MWAANGA SAID HE WANTED TO SHARE HIS VIEWS WITH ENTIRE DIPLOMATIC CORPS AS IT HAD NOT BEEN POSSIBLE TO MEET WITH EACH CHIEF OF MISSION OR VARIETY OF UN REPS. HE HOPED TO CONTINUE PRACTICE PERIODICALLY. ESSENTIALLY NEW POINTS OF SUBSTANCE AND EMPHASIS AS FOLLOWS:

3. IN MOZAMBIQUE GRZ MORE WORRIED ABOUT BLACK THAN WHITE BACKLASH ALTHOUGH SITUATION NOW RELATIVELY CALM AND GENERAL CLIMATE SHOULD IMPROVE IF LIFE CAN BE INJECTED INTO ECONOMY. URGED GRANTS, LOANS AND OTHER ASSISTANCE FROM INTERNATIONAL COMMUNITY, AND ANNOUNCED MOZAMBIKAN DELEGATION WOULD SOON GO TO UN FOR AID DISCUSSIONS WITH SPECIALIZED AGENCIES. SAID FRELIMO URGED BY GRZ ON BASIS ITS IMMEDIATE POST-INDEPENDENCE EXPERIENCE TO GO SLOW ON TERMINATING MIGRATORY LABOR AGREEMENT WITH SOUTH AFRICA AND TO STUDY EFFECTS ON ECONOMY CAREFULLY BEFORE TAKING DECISION. FRELIMO FOLLOWING THIS ADVICE.

4. DESCRIBED SITUATION IN ANGOLA AS CONFUSING AND CONFUSED BECAUSE OF DISUNITY WITHIN AND AMONG LIBERATION MOVEMENTS. SAW PORTUGAL AS SLOWLY MOVING TOWARD FORMATION PROVISIONAL COALITION GOVERNMENT WITH ALL PARTIES ON BASIS ROUGH TIMETABLE. ZAMBIA HAS URGED THAT NEEDS OF LARGE WHITE POPULATION BE TAKEN INTO ACCOUNT.

5. ON CABINDA, ZAMBIA POSITION IS TO SUPPORT TERRITORIAL INTEGRITY OF ANGOLA, WHICH INCLUDES CABINDA, AND AVOID CHAOS. SECESSION OPPOSED AND THIS POINT STRESSED WITH LEADERS OF LIBERATION MOVEMENTS.

6. IN TURNING TO RHODESIA, MWAANGA CONFIRMED CONTACTS WITH HMG ON POSSIBLE NEW INITIATIVES. ANNOUNCED FOREIGN AND COMMONWEALTH SECRETARY CALLAGHAN'S CONFIDENTIAL

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INTENTION TO VISIT ZAMBIA TOWARD END OF DEC OR EARLY JAN. IN INTERIM, OFFICIALS OF TWO GOVERNMENTS WILL BE HOLDING PREPARATORY DISCUSSIONS IN LONDON. ZAMBIA IS CONSULTING CLOSELY WITH TANZANIA AND BOTSWANA ON ITS TALKS WITH U.K.

7. IN STRONGLY WORDED STATEMENT CONDEMNING SECURITY COUNCIL VETO OF SOUTH AFRICAN EXPULSION ISSUE, MWAANGA SAID UK, US AND FRANCE WERE "ON WRONG SIDE OF COLOR BAR"

AND THEIR RATIONALE BEHIND VETO WAS UNCONVINCING. MADE DIRECT REFERENCE TO AMBASSADOR SCALI'S STATEMENT WHICH I GAVE HIM PREVIOUS EVENING. REPEATEDLY SPOKE OF VETO AS UNFORTUNATE AND SAID IT WOULD CERTAINLY MAKE SOUTH AFRICA MORE INTRANSIGENT IF IT DOES NOT BRING ABOUT "NEW STATE OF CONFRONTATION."

8. MWAANGA DISTRESSED THAT PRESIDENT KAUNDA'S UNZA SPEECH MISINTERPRETED ABROAD AS NEW DEPARTURE, WHEREAS STATEMENT IS FULLY CONSISTENT WITH LUSAKA MANIFESTO AND REPRESENTS NO CHANGE. ZAMBIA AWAITING NEXT STEPS FROM SOUTH AFRICA AND IS CONTINUING ITS EFFORTS TO FIND PEACEFUL SOLUTION.

9. IN CONCLUDING, MWAANGA SERVED NOTICE ON FOREIGN DIPLOMATS NOT TO BE SURPRISED IF ZAMBIA'S ATTITUDE TOWARD SOME OF THEM TOUGHENS IN RELATION TO HOW ZAMBIA SEES ROLE OF THEIR COUNTRIES IN SOUTHERN AFRICA. EARLIER MWAANGA MENTIONED MEETINGS HE HAD IN LONDON WITH PRIME MINISTER WILSON AND FCO SECRETARY CALLAGHAN AS WELL AS MEETINGS IN WASHINGTON WITH SECRETARY KISSINGER AND ASSISTANT SECRETARY EASUM. IN BOTH INSTANCES, HE SAID ZAMBIA URGED THESE POWERS TO BRING PRESSURE ON SOUTH AFRICA TO DISENGAGE FROM RHODESIA AND NAMIBIA AS MINIMUM PRICE FOR PEACE IN SOUTHERN AFRICA.

10. IN FRANK GIVE-AND-TAKE DISCUSSION PERIOD, ZAIROIS AMBASSADOR AND KENYAN HIGH COMMISSIONER PRESSED MWAANGA ON WHETHER ZAMBIA WOULD BE PREPARED TO OPEN DISCUSSIONS DIRECTLY WITH SOUTH AFRICA AND RHODESIA IF CERTAIN CONDITIONS MET. IT OBVIOUS BOTH REPS TRYING TO PROBLE CURRENT RUMORS ON ZAMBIAN CONTACTS WITH SOUTH AFRICA. MWAANGA SKILLFULLY SIDE-STEPPED DIRECT REPLY
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IN EXPLAINING ZAMBIAN ROLE AS ONE OF OFFERING FACILITIES TO PARTIES TO DISPUTE, I.E., PEOPLES OF CONCERNED COUNTRIES AND CURRENT LEADERS, TO SIT DOWN AND TALK, AQRZAMBIA HAS DONE FOR MOZAMBICANS WITH PORTUGUESE. ZAMBIA DID NOT PRETEND TO MAKE JUDGMENTS ON WHAT PEOPLE OF THESE COUNTRIES WANTED IN THE FORM OR LEADERSHIP OF GOVERNMENTS.

11. DIRECTNESS AND INTENSITY OF MWAANGA'S CRITICISM OF VETO IN SECURITY COUNCIL PROMPTED ME AND FRENCH AMBASSADOR, IN THAT ORDUOKSTO TAKE FLOOR TO EXPLAIN RESPECTIVE RATIONALE OUR GOVERNMENTS I
43-\$ 8, 0-45 *49. -.-\$94 SCALI'S STATEMENT WITH
STRESS ON KEEPING THE DIALOGUE GOING RATHER THAN CUTTING OFF CONTACT AND PRESSURE. IN US REPLY MWAANGA SAID

AFRICANS HAVE RUN OUT OF PATIENCE WITH PROMISES. UK
HICOM DID NOT RPT NOT MAKE PUBLIC INTERVENTION. JUST BEFORE
BRIEFING HE TOLD ME HE HAW PRIVATELY EXPLAINED UK
RATIONALE FOR VETO ON OCT 30 ON INSTRUCTIONS FROM
HMG.
WILKOWSKI

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: EXPULSION, MEMBERSHIP, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 01 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: smithrj
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974LUSAKA02271
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740313-0348
From: LUSAKA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741179/aaaacpkz.tel
Line Count: 175
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: smithrj
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 27 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27 JUN 2002 by boyleja>; APPROVED <14 MAR 2003 by smithrj>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FONMIN MWAANGA BRIEFS DIPLOMATIC CORPS ON SOUTHERN AFRICA
TAGS: PFOR, ZA, SF, BC, MZ, UK, UN, (MWAANGA)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005